# A Plan for Fair Regulation of STRs in Santa Barbara County & City

# Why Short-Term Rentals should be regulated (and not prohibited) in Santa Barbara County & City:

#### 1) Short-Term Rentals are good for the environment

a) Short-Term Rental properties absorb excess demand for visitor accommodations, and therefore reduce the pressure to build hotels & motels on open space

#### 2) STR's provide affordable & authentic accommodations for visitors

- a) Families who cannot afford multiple hotel rooms have an affordable option by renting a multi-bedroom home. Data-supported report proves that STRs provide lower-cost visitor accommodations than hotels: http://www.strsantabarbara.org/wordpress/wp-content/uploads/2016/09/STR\_Rates\_vs\_Hotel\_Rates\_Santa\_Barbara.pdf
- b) Guests can "live like a local" in a residential neighborhood, and learn & appreciate the local lifestyle
- c) Allowing STRs in a community promotes a "welcoming" attitude towards visitors
- 3) STRs provide property owners with a way to generate income to help support the affordability of their home, while also having the ability to enjoy the home throughout the year

#### 4) STRs provide important local short-term housing needs:

- a) Temporary housing for workers, professors, medical personnel, & families relocating for employment.
- b) Executive housing, insurance claim temporary housing, housing needed during remodels, people looking to move to our area, and visitors who come to town for medical procedures.
- 5) Short-Term Rentals (STRs) are a major source of revenue for the City and County of Santa Barbara, generating ~\$470 million in economic activity, and ~5,000 jobs (source: Santa Barbara

Independent: <u>http://www.independent.com/news/2016/feb/18/report-says-vacation-rentals-generate-470-million/</u>).

- a) The economic impact of STRs is so large because STR visitors use all the resources in our community (ex. grocery stores, auto repair shops, etc.), not just the tourism-based resources.
- b) STR activity is spread equally throughout the City & County, and is not concentrated in just the touristspecific areas
- 6) With Fair Regulation, the Transient Occupancy Tax (TOT) revenues from STRs would triple to ~\$3.6 million per year to the City of Santa Barbara, and quadruple to ~\$5.6 million per year to the County of Santa Barbara.
  - a) Over 10 years, the ~\$36 million to the City and ~\$56 million to the County in unrestricted TOT revenues could help solve ongoing infrastructure & budget problems.
- 7) **Decisions to prohibit STRs in communities are generally based on two perceptions that are not supported by data, statistics, or formal studies.** Conversely, recent studies performed by a respected Santa Barbara-based economic consulting firm do not support these perceptions.
  - a) Perception 1: STRs are a significant cause of the reduction in supply of long-term housing i) The data-supported conclusions of a recent economic study do not support this perception: http://www.strsantabarbara.org/wordpress/wp-content/uploads/2015/09/STR\_Effect\_on\_Housing\_051216.pdf

## b) Perception 2: STRs increase nuisances in residential neighborhoods

i) The data-supported conclusions of a recent nuisance study do not support this perception: http://www.strsantabarbara.org/wordpress/wp-content/uploads/2015/09/STR\_Effect\_on\_Neighborhoods\_062816.pdf

## A Proposal for the Fair Regulation of Short-Term Rentals in Santa Barbara City & County

Given the benefits outlined above (and the fact that the negative effects of STRs have been overstated) it is easy to conclude that a set of industry regulations and local ordinances be developed to govern STRs in the public interest.

The creation of County & City Short Term Rental Ordinances will ensure the short-term industry is regulated and operates at a high standard. It will also prevent the creation of a "grey market", whereby some owners will rent out their properties without applying for the appropriate licenses.

As partners who share a passion for the benefits of short term rentals (and who also understand the concerns of neighborhood compatibility & housing supply), we look forward to working with the County & City of Santa Barbara to create a regulatory framework that works in the public interest, and gives certainty to this important part of the economy.

We would note that nearby communities have successfully implemented short-term-rental policies to ensure they retain this industry while maximizing public good.

We believe the following items represent the over-riding principles that will allow short-term rentals to co-exist within current bylaws and zoning. These principles can be used to craft a simple and effective Short Term Rental Ordinance that ensures the benefits of STRs are realized, and negative effects are minimized (or eliminated).

## • Zoning:

- A Short-Term Rental Ordinance (with revocable Permits) could exist within existing R-1, R-2, and R-3 zoning, <u>without a change to the zoning regulation</u>. Short-Term Rental Ordinances have been successfully implemented in Ventura, CA (since 2009) and Goleta, CA (since 2015). Neither of these cities changed their zoning code to adopt regulation of short-term rentals.
- The Revocable Short Term Rental Permit Ordinance could be written to allow a conditional exception to the "30-day minimum rental" zoning rule in residentially-zoned areas.
- In fact, where applicable, <u>any existing "30-day minimum rental" zoning rules should not be</u> <u>deleted from the zoning code</u>, because it may be used as an additional enforcement mechanism in cases where a Short Term Rental Permit is being revoked.
- Neighborhood Compatibility:
  - Noise, Parking, Parties, Etc.:
    - Regulation could ensure that each registered property agrees to a Good Neighbor policy
    - Compliance with local regulations regarding noise, parking, trash, etc. could be included in all Reservation Agreements

- Owner or Manager contact details for all registered properties could be placed on the County & City websites, with a 24/7 "2-number" call sequence to report problems.
- Noise Management devices could be installed at all registered properties
  - *Noise Aware* is an industry-accepted automatic noise notification system which is affordable and effective
  - Please review the details at: <u>https://www.noiseaware.io</u>
- Ventura has implemented a simple and effective "Nuisance Response Plan" system (see list of *Registered Nuisance Response Plans* at: <u>http://www.cityofventura.net/ft/STVR</u>).
  - Short-Term Rental Permit Holders could be required to respond to nuisance complaints within a reasonable amount of time
  - Noise complaints could be registered, and response times recorded and monitored.

## • STR Neighborhood Disturbances and Incompatibility are minor issues:

- Neighborhood disturbances and incompatibility comprise an extremely small percentage of the total number of reservations that happen in the County & City.
- A recent study proves this: <u>http://www.strsantabarbara.org/wordpress/wp-content/uploads/2015/09/STR\_Effect\_on\_Neighborhoods\_062816.pdf</u>
- However, for neighbors who have had to suffer the negative effects of poorly managed rentals, this is a very valid issue that could be controlled and/or eliminated by regulation & implementation of professional management standards.

## • Housing Supply:

- STRs Effect on the Long Term Housing Supply is a minor issue:
  - Although a valid concern, it has been proven that STRs have a negligible effect on the supply and pricing of long-term housing
  - A recent study proves this: <u>http://www.strsantabarbara.org/wordpress/wp-</u> content/uploads/2015/09/STR\_Effect\_on\_Housing\_051216.pdf
- Although STRs effect on the Long Term Housing Supply is a minor issue, long-term housing supply concerns could be still be addressed:
  - The regulation could limit the amount of STRs in multi-unit & apartment housing complexes

## • Hotel Industry:

- STR regulations could be adopted that could "level the playing field" between STRs and Hotels:
  - Ensure that STRs comply with the same building and safety regulations as Hotels
  - Ensure that STRs collect and remit TOT
  - The competitive threat that STRs pose to hotels is less than perceived because:
    - STRs generally cater to a different type of traveler than Hotels
    - They cater to different "length of stay" travelers. The STR average duration of stays is 7.7 nights, and Hotel average duration of stays is 2.1 nights
    - STRs require contracts and refundable security deposits that Hotels do not require

• Because of these reasons, STRs and Hotels are in competition for a small percentage of total travelers

### • Enforcement

- Enforcement could be simple and easy
- The easiest and most cost-effective Ordinance to enforce is one that allows and regulates short-term rentals
  - The only difference between enforcing a Short-Term Rental <u>Prohibition</u> and enforcing a Short-Term Rental <u>Regulation</u> is that the STR Regulation enforcement will fund itself by a small portion of the TOT taxes generated.
- All registered STRs could be required to post their STR Permit # on all advertising, which will make it very easy to spot "unregistered" properties
  - Immediate action could be taken against properties not displaying a permit
  - An annual review of all published permit numbers could identify permits that were expired, suspended, or revoked.
- In addition to County & City STR Enforcement Staff, enforcement will also be done by Professional STR Managers and STR Property Owners.
  - Managers and Owners who are "playing by the rules" will actively seek out and report properties that have an unfair advantage by not registering and collecting TOT
- There could be large statutory and punitive financial penalties for not registering and operating within the STR Ordinance.
- Requiring adherence to Professional Short Term Rental Property Management Standards could ensure consistent performance
  - Professional Management Companies have the benefit of centralized contact for multiple properties

## • Components of a successful Short-Term Rental Ordinance:

#### • **Permit Requirement:**

- Any property owner wanting to rent for less than 30 days must have:
  - A Short-Term Rental permit
  - A Business License
  - A Transient Occupancy Tax registration certificate
    - With monthly reporting and remittance requirement
  - Compliance (and be in good standing) with all residential Building & Safety codes
- Short-Term Rental Permit # must be posted on all advertising

#### • Surety Bond and Insurance:

• Permit holders must post a surety bond, and have applicable insurance.

### • "Good Neighbor" Policies:

- **Performance Standards:** Other policies to which STR Property Owners must agree:
  - No minors may be the responsible party on a Short-Term Rental Agreement
  - 9:00pm "Outdoor Quiet Time" rule
  - Trash policy
  - Any other items as determined by public input on the Short Term Rental Ordinance
- A *Nuisance Response Plan* must be registered with the County or City:
  - A two-number (and two-email address) "disturbance response" contact sequence must be provided in the plan
  - Manager and/or Owner personal contact information must be provided in the plan

### • Violations:

- Not meeting any of the above conditions will be grounds for removal of a licence.
- Offering, advertising, or renting on a short-term basis without a permit and business license will not be permitted by the industry.

## • A Model Short Term Rental Ordinance:

- A model Short-Term Rental Ordinance (which reflects most of the principles outlined in this paper), has been developed by the City of Ventura, CA.
- This Ordinance has been used successfully since 2009
- The County & City of Santa Barbara can use this as a template for their Short Term Rental Ordinances
- o https://www.cityofventura.ca.gov/documentcenter/view/124